

Fig. 4 — Lifetime prevalence of drug use (aged 15 and over). Data source: The Nationwide General Population Survey on Drug Use.

accounts for only a small percentage in terms of being a main inducing factor for mental hospitalization. However, the rate of ever having used cannabis tremendously increased from 10% in 2000 to 40% in 2012 among those admitted to mental hospitals. Cannabis abuse seems to have spread much more widely than expected.

These changes imply that drug abuse in Japan changed from a "Solvent Dominant Type," which symbolizes a Japanese mode of drug abuse, to a "Cannabis Dominant Type," which symbolizes a Western mode of drug abuse.

### 4.2. Emerging evasive drug problem in 2011

Another noticeable change for this period is the evasive drug problem. This is a serious social issue for today's Japan. Evasive drugs are manufactured, sold, and used at large and are not controlled by law, although they have psychotropic effects. Evasive drugs first came to the public's attention in

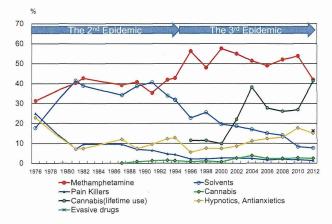


Fig. 5 – The ratio of "drugs as a main inducing factor" for users becoming outpatients and inpatients in mental hospitals. Data source: The Nationwide Mental Hospital Survey.

1988, with "magic mushrooms". Magic mushrooms were specified as a narcotic material substance in 2002. That was the first epidemic of evasive drug use in Japan.

After that, several kinds of designer drugs were produced in order to evade various controls and thwart strengthened countermeasures. These kinds of drugs had chemical formulas that were partially changed from those of regulated substances. In those days, we detected three major kinds of evasive drugs: tryptamines, MDMA analogs, and "2C series." Five-methoxy-N,N-diisopropyltryptamine (5MeO-DIPT) especially became popular in gay communities. This second epidemic of evasive drug use occurred between 2002 and 2006.

To control these kinds of drugs, we had to collect and prepare a large amount of scientific data in order for the drug to be recognized as a "narcotic," based on the Narcotics Control Law. However, this takes much time and money. Therefore, the Ministry of Health, Labor and Welfare revised the Pharmaceutical Affairs Act and introduced a new concept of "Designated Substances" in 2006. We can now categorize a new drug as a "Designated Substance" using comparatively fewer data. Once the drug is recognized as a Designated Substance, the manufacture, sale, and purchase of the drug can be controlled. As a second step, we can then proceed to prepare the data needed to be recognize a drug as a narcotic and therefore controlled under the "Narcotics Control Law." For several years after introducing the new concept of Designated Substances, we did not have a social problem with "evasive drugs", and so we thought that the problem of evasive drugs had disappeared.

However, in 2011, we suddenly had a new serious social problem with evasive drugs. Many kinds of health accidents frequently occurred involving these drugs. This is the third epidemic of evasive drug use. New evasive drugs, named "evasive herbs", expanded rapidly in Japan. We can see the rapid expansion of this drug use by looking at the number of shops in the Tokyo metropolitan area that sell them. There were only two shops in 2009, but their number increased to 74 in 2011.

"Evasive herbs" are herbs with evasive drugs, usually synthetic cannabinoids. Herbs are not the problem. The evasive drugs that are mixed into the dry herbs are a problem. We can categorize evasive drugs into three types according to their forms. The first is "herbs", the second is "liquids", and the third is "powders". Originally, "herbs" contained depressants such as synthetic cannabinoids. "Liquids" and "powders" contained mainly stimulants. Synthetic cannabinoids are agonists to cannabinoid receptors, CB<sub>1</sub>. Users take them, hoping to have similar effects to those of Δ9-THC.

Fig. 6 – Basic structure, (1H-indole -3-yl)(naphthalene-1-yl) methanone, for "Comprehensive control" of evasive drugs.

However, the chemical formulas of synthetic cannabinoids are different from those of  $\Delta^9\text{-THC}.$  Synthetic cannabinoids cannot be detected using a cannabis detection kit. This implies that users cannot be arrested. The chemical mechanisms and effects of most synthetic cannabinoids are not known. Marijuana and synthetic cannabinoids look alike, but the substances are different.

Today, the components of evasive drugs are complex. Most packages of today's "herbs" contain not only synthetic cannabinoids as a depressant but also stimulants. Representative stimulants are synthetic cathinones.

As for synthetic cannabinoids, there are too many derivatives to recognize them, one by one, as Designated Substances. The Japanese government established the "Comprehensive control" system on March 23, 2013. Under this system, all of the derivatives indicated in Fig. 6 are basically prohibited. This basic structure comes from the JWH-018 structure. Using this system, we can theoretically control about 770 synthetic cannabinoids.

### 5. Conclusion

We can summarize the current situation of drug abuse in Japan as follows: there has been: (1) a remarkable decrease of solvent abuse; (2) a stabilization of MAP abuse; (3) a penetration of cannabis abuse; (4) an emergence of evasive drug abuse; and (5) a silent increase in medical drug dependence. This implies that there has been: (1) a change from a "solvent dominant type" to a "cannabis dominant type" of drug use,

that is, from a "Japanese type" to a "Western type"; (2) a shift to drugs which do not have a high potential to cause druginduced psychosis; and (3) a shift from conduct that leads to arrest to conduct that does not lead to arrest.

Regardless of whether a drug is illicit or not, drug dependence is a mental disorder. Japan is urged to deal with drug abuse and dependence using not only the criminal model, but also the medical model.

### Acknowledgments

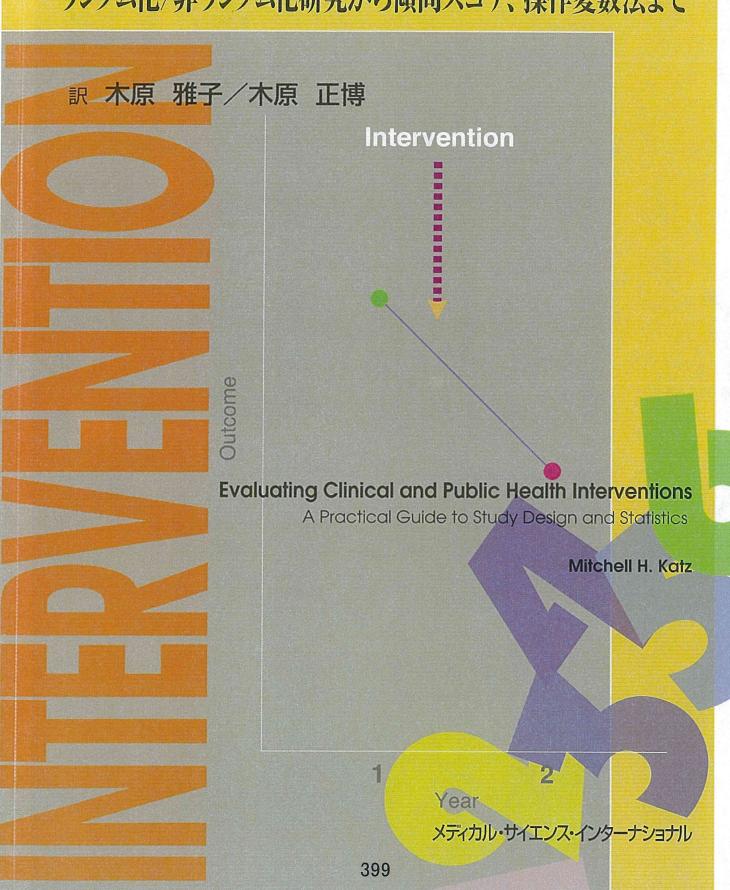
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