#### 2. 公的医療サービスの評価への WTP 法の適用

#### 2.1 評価対象の設定について

公的医療サービスに適用してその便益を推計するために、本研究が採用したWTP法に 関する統計的手法についての提案を説明しておこう。

#### a. 評価対象の設定

医療サービスについては、民間医療機関、自治体や日本赤十字などが設置している公的 医療機関、その他社会保険関係団体の設置する医療機関などが提供している。このうち公 的医療機関が設置されている目的や役割に関しては、次のような点があると指摘されてい る。

- ・地域の中核的な医療機関として高度な医療・福祉サービスの提供
- 難病などにたいする診療・治療の提供(静岡県立こども病院など)
- ・人口の少ない地域への住民に対する医療サービスの提供
- ・ 看護士の養成を含む教育や医学の進歩に関する研究機能

いずれも、民間企業の経済活動の舞台となる市場経済のもとでは供給できないサービスであるとされる。換言すれば、医療機関の採算性が「赤字」となりやすい役割=サービスであり、事実、多くの公的医療機関が赤字となっている現状がある(表 2)。

	病院数			赤字・黒字の病院比率(%)			
, , , , , , , , , , , , , , , , , , ,	平成 12 年	平成 13 年	平成 14 年	平成 12 年	平成 13 年	平成 14 年	
総数	1, 006	1, 255	1, 277	100. 0	100. 0	100. 0	
黒字	342	409	289	34. 0	32. 5	22. 6	
赤字	664	846	938	65. 0	67, 5	77. 4	
自治体	692	863	841	100. 0	100. 0	100. 0	
黒字	108	141	77	15. 6	16. 3	9, 2	
赤字	584	722	764	84. 4	83. 7	90.8	
その他公的病院	221	273	269	100. 0	100. 0	100.0	
黒字	165	189	144	74. 7	69. 2	53. 3	
赤字	56	84	25	25, 3	30, 8	46. 7	
社会保険団体	93	119	117	100. 0	100. 0	100.0	
黒字	69	79	68	74. 1	66, 3	58. 1	
赤字	24	40	49	25. 9	33. 7	41.9	

表 2 公的病院(全国、一般病院)の採算性

(資料) 厚生労働省医政局指導課『病院経営収支調査年報』平成 12 年~平成 14 年版

公的医療機関の医療活動を評価する場合、医療活動全体を評価対象として設定すること も可能ではあるが、本研究では、利用者が医療サービスによって得られる便益や費用につ いて、日常的に関連情報に接していないこと、政策評価は行政評価の一環であることから、 医療機関の「公的」な目的や役割の部分に限定した方が望ましいとの判断から、例えば、 下記のような調査票によって、公的医療機関の「赤字」=健康保険からの給付に自己負担 を加えた広義の自己負担を超えて「税金」で支えられる部分を、公的な役割として政策評 価の対象とすることが考えられる(下記 WTP 調査例の【質問 3】参照)。

このWTP法は公的保健施設、福祉施設にも適用が可能である。

#### 公的医療施設に関するアンケート調査

#### ●ご協力のお願い

本アンケート調査は、これからの日本の健康福祉行政のあり方を検討するための基礎的な研究資料として、みな さまのお考えをお尋ねする趣旨から実施しています。誠に恐縮ですが、どうか趣旨をお汲み取りいただきご協力賜 りますようお願い申し上げます。

【質問1】ご回答いただく方についてお尋ねします(あてはまる番号に〇、住所は市町村名を記入)

●性別 1. 男 2. 女

●年齢

1. 20~29 歳 2.30~39 歳 3. 40~49 歳 4. 50~59 歳 5. 60~69 歳

6.70~79歳 7.80歳以上

●年収

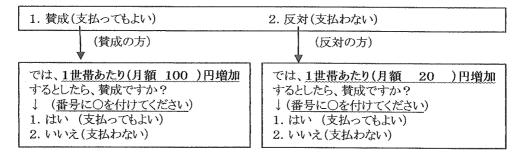
1.100 万円未満 2.100~200 万円未満 3.200~300 万円未満 4.300~400 万円未満 5.400~500 万円未満 6.500~600 万円未満 7.600~700 万円 8.700~800 万円未満 9.800~900 万円未満 10.900~1,000 万円未満 11.1,000 万円以上

【質問2】公立病院について、お尋ねします。

- ●病院には民間病院と公立病院(国立・県立・市町村立)がありますが、このうち公立病院は、あなたやご家族にと って価値(メリット)があると考えられますか、それともないと考えられますか (○を1つ付けて下さい)
  - 1. 大きなメリットがある 2. 多少はある 3. あまりない 4. ほとんどない 5. 分からない

【質問3】公立病院のメリットを「支払意志額」により金銭評価する質問にお答えください。

- ●公立病院の運営がもし赤字となった場合をお考えください。赤字は、税金でまかなうことになります。
  - この場合、税金を増やさないとすれば現在、行政が行なっている他の仕事を縮小することになり ます。また、他の仕事を縮小しないとすれば、納税者の税金が現在より増えることになります。
- ◇ 病院の赤字を支えるために税金が現在より増える場合、1世帯あたりにすると、(月額 50 円)増 えることになるとします。あなたの家計では、この税金が増えることに賛成しますか?



質問は以上です。ご協力どうもありがとうございました

#### 2.2 評価方法の提案

前ページに示した調査票によって人々の公立病院の公的役割に対する年間 1 世帯あたりの支払意志額 WTP の平均値 (実際には中央値) が得ることができれば、これを公立病院のサービスを享受でき、また費用 (税) の負担をする地理的範囲の世帯数に乗じることによって、便益の年間総額を求めることができる。他方で、評価対象となる公的病院固有の役割について、税で経営を補填する「赤字」額をその固有の役割・機能の費用とすれば、費用便益分析 (Cost-Benefit Analysis) の評価指標値を得ることができる。

もし、便益が費用を上回る結果となれば、「赤字」に対して人々は肯定的な評価を下していることになり、税を投入しても公的医療機関の「公的」な役割を積極的に支持していると判断することが可能となる。逆に、便益が費用を下回る結果となれば、「赤字」に対して人々は否定的な評価を下していることになり、税の投入による公的医療機関の「公的」な役割には消極的であると判断せざるをえない。ただし、後者の場合、人々は公的医療機関の「公的」な役割については認めており望んでいるが、具体的に地域の公立病院がその役割を果たしていると認知されていない場合には、支払意志額WTPと便益額が低く出る場合がある。この点には留意が必要である。

便益評価に際しては、1 世帯あたりの支払意志額 WTP を月額で尋ねることにより、得られた回答(提示額と賛成確率)から、1 章で述べた仮想市場評価法(CVM)によって1 世帯あたり支払意志額 WTP の中央値をワイブル分布関数により推計する。なお、提示額はた例えば、下記の10 段階とし、ダブルバウンド方式で支払意志額を2 段階によって尋ねる。20 円の提示額にNO と回答した人には10 円を、2,000 円の提示額にYES と回答した人には3,000 円を2 段階めで提示しているが、ワイブル分布関数の推定からは除外する。

								(	単位:円)
20	50	100	200	300	500	700	1,000	1, 500	2,000

#### 2. 3 本評価方法について

支払意志額WTPの評価に関しては、前頁の調査票の設問1にあげたようにそれぞれの回答者にとって貨幣の限界効用(貨幣価値)が異なる点に最大の留意を払う必要がある。公的医療施設が提供する医療サービスに対して同じ効用を享受すると考える回答者でも所得の相違(貧富の差)が存在していることから、異なるWTPを回答するからである。したがって、調査の設計にあたって、貨幣の限界効用を同一にするための解析手法の開発とその基礎データとなる「年収」の質問項目は不可欠である。

また、同じ程度に重要であるのは、調査データが母集団に対する代表性をもつ無作為抽 出標本の確保である。電話帳を用いるなどの調査方法も想定されるが、標本の母集団に対 する代表性を検証する適合度の $\chi^2$ 検定では棄却されるケースが圧倒的であろう。住民基本 台帳の利用など、母集団リストの選定についても調査の設計段階から慎重な留意が求められる。

(了)

# Ⅱ 平成 13 年度 分担研究報告

# 厚生労働科学研究費補助金(政策推進研究事業) 分担研究報告書

「保健・医療・福祉サービスの政策評価手法の開発に関する理論的・実証的研究」

介護・福祉サービスの経済評価 分担研究者 三富紀敬 静岡大学 教授

研究要旨 国際比較の視点から、日本の健康福祉行政を分析するため、イギリスにおける在宅介護をめぐる研究を行った。イギリスにおいては女性10人中7人以上、男性10人中6人近くが生涯のある時期に在宅介護者になるといわれている。初年度として、こうした在宅介護者の現状分析と、それがはたしている公的支出の節約効果の分析に重点を置いた。

#### A. 研究目的

公的医療・福祉機関に入院・入所している 要介護者にかかる費用と、在宅で暮らす要介 護者にかかる費用とを比較するとき、コスト の決め手になるのが、在宅で暮らす要介護者 を介護する在宅介護者の存在である。在宅介 護者のあり方は、その国の家族形態の違いに よって異なる面も大きいが、いずれの国にお いても在宅介護者が持つ経済的価値は計り知 れなく大きい。イギリスの事例をもとに在宅 介護者によってどれだけの公的支出が節約さ れているのかを明らかにし、それをもとに日 本の政策のあり方の検討する視点を明らかに するのが本研究の目的である。

#### B. 研究方法

文献研究の方法による。

#### C. 研究成果

まず、イギリスにおける在宅介護者の実態 を明らかにした。在宅介護者の年齢別、性別 構成を明らかにし、介護を担うことになった 理由も検討した。介護にてる時間は在宅介護 者の就労とのかかわり及び婚姻状態により異 なる。就労形態及び婚姻状態が在宅介護に与 える影響も検討した。

#### D. 考 察

在宅介護者の現状について特筆すべきは、 イギリスにおいては在宅介護者の社会・経済 階級の影響が大きいことである。にもかかわ らず、親たちが子どもの保育費用を正式に認 められて一定額の税額控除を受けるのに対し、 成人の世話をする在宅介護者には、そうした 租税や手当の制度がなく、租税と手当の制度 は在宅介護者に不当に差別的なものとなって いる。

#### E. 結 論

英国では1990年代に既に600万人の在宅介護者が存在し、毎年30万人を越える成人が在宅介護者になっている。在宅介護者によって、

国民保健サービス (NHS) や公的福祉サービス実施機関は、年間340億ポンドの費用を節約できている。にもかかわらず、在宅介護者、とりわけ成人の世話をする在宅介護者への支援策にはまだ不十分さが見られる。

- F. 健康危険情報 特になし
- G. 研究発表
  - 1 論文発表

「イギリスの在宅介護者関係文献一覧 (10)」『経済研究』 6巻1号2001年 99-110

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- 2 学会報告
  なし
- H. 知的財産権の出願・登録状況
  - 特許取得
    特になし
  - 2 実用新案登録 特になし
  - 3 その他 特になし

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